

Central bank independence and inflation preferences: New empirical evidence on the effects on inflation

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# CENTRAL BANK INDEPENDENCE AND INFLATION PREFERENCES: NEW EMPIRICAL EVIDENCE ON THE EFFECTS ON INFLATION

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## Abstract

On theoretical grounds, a clear distinction exists between central bank independence and inflation aversion. In the conduct of monetary policy, both contribute to lower inflation. In this paper, we empirically re-examine the nexus between central bank independence and inflation for a large sample of advanced and developing countries over the period 1992-2014 by explicitly accounting for the effect of central bank inflation preferences on inflation developments. Our evidence suggests that both features matter for mitigating inflationary pressures, in line with the relevant theoretical studies. Central bank independence alone seems not to be a sufficient condition to curtail inflation; the expected inverse relationship between central bank independence and inflation appears to hold when we account for the (inflation) conservatism of the central bank. At the same time, higher central bank conservatism seems to result in lower inflationary pressures in the economy. Our results do not support the hypothesis of an interaction (either as substitutes of complements) between the degree of independence and conservatism of the central bank.

Keywords: Central bank independence, inflation conservatism, System GMM

JEL classification: E52, E58

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### 1. Introduction

Over the past three decades, the institutional design of monetary policy has undergone significant changes. The pursuit of independence in the conduct of monetary policy in terms of objectives and instruments, considered a precondition to shelter central banks from political pressures, has significantly altered the institutional framework of central banks` functioning.

In the context of the time inconsistency literature of monetary policy (e.g. Kydland and Prescott, 1977; Barro and Gordon, 1983), Rogoff (1985) has argued that the delegation of monetary policy to a central banker who is independent from political interference and conservative (i.e. more inflation averse compared to the government) leads to lower inflation. As stressed by Lippi (1999, p.106), although both central bank independence (CBI) and central bank conservatism (CBC) contribute to the effective degree of inflation aversion, they differ conceptually and may fluctuate independently of each other; CBC concerns the degree of a central bank's aversion to inflation relative to its targets, while CBI refers to the degree of freedom of the central bank in pursuing its monetary policy objectives.

From a theoretical standpoint, several studies, though sporadically, have highlighted the distinction between CBI and CBC.<sup>1</sup> Following Eijffinger and Hoeberichts (1998) and Berger et al. (2001), both CBI and CBC are of importance in order to attain a lower level of inflation. For instance, if both the government and the monetary authority share the same preferences for inflation, then CBI would not matter. Likewise, when the central bank is not independent to determine monetary policy, then its inflation aversion would not be of importance. In this setting, CBI and CBC act broadly as substitutes; various combinations of CBI and CBC may result in the same level of inflation. As Eijffinger and Hoeberichts argue (1998, p. 399): "In practice, the degree of (legal) independence of a central bank is fixed as measured by the legal indices of independence which reflect the central bank laws in various countries. The level of conservativeness, however, can generally be chosen by the central bank. Hence, a lack of central bank independence can be compensated by choosing more conservative central bankers." This trade-off between CBI and CBC has also been reinstated by Eijffinger and Hoeberichts (2008) in a New Keynesian framework. Nonetheless, under the assumption of uncertainty about the output gap target of the central bank, CBI and CBC act as strategic complements; assigning higher CBI to a monetary authority with uncertain

<sup>&</sup>lt;sup>1</sup> The terms central bank conservatism, central bank inflation preferences and central bank inflation aversion are used interchangeably in the text.

preferences, results in higher output gap and inflation volatility, requiring, in turn, a higher degree of CBC (Hefeker and Zimmer, 2011).

The empirical research examining the relationship between inflation and CBI has provided mixed evidence. A number of studies has corroborated the theoretical predictions of a statistically significant inverse association between CBI and inflation (see, for instance, Alesina and Summers, 1993; Eijjfinger and de Haan, 1996; Loungani and Sheets, 1997; Posso and Tawadros, 2013). In contrast, several studies concluded that this inverse hypothesis fails to hold on a number of grounds. For instance, Campillo and Mirron (1997) showed that, when considering a wider set of controls that includes several economic fundamentals, CBI is not an important factor in explaining inflation performance. More recently, the empirical evidence by Klomp and de Haan (2010b) for a large sample of countries does not qualify a general statistically significant relationship between inflation and CBI. Daunfeldt and de Luna (2008) also do not detect a significant relation between price stability and CBI for a set of OECD countries. The meta-regression analysis by Klomp and de Haan (2010a) highlighted the wide diversity that characterises the vast empirical literature that examines the inflation-CBI nexus. Their evidence corroborates a significant negative effect of CBI on inflation, which becomes even more pronounced when the empirical studies include the 1970s and focus on OECD economies. Their findings also suggest that the selection of the CBI indicator does not seem to be significant in conditioning the relationship between CBI and inflation.

In most of the empirical research, we can distinguish two basic approaches to proxy CBI; the first pertains to the use of legal indices as, the CBI indicator (CWN) by Cukierman, Webb and Neyapti (1992). The CWN index consists of four basic components, which pertain to the legal arrangements governing the appointment of the Chief Executive Officer, the central bank objectives, the policy formulation as well as the limits set on lending to the government; it includes sixteen criteria in total (see, Table A1 in the Appendix). The CBI index, which is derived from the aggregation of the above indicators, takes values between 0 and 1, with the latter corresponding to the highest degree of CBI.<sup>2</sup>

De Haan and Kooi (1997) provided one of the notable exceptions on empirical grounds to explicitly disentangle the individual aspects of the CBI index (i.e. instrument independence, financial independence, independence regarding the appointment

<sup>&</sup>lt;sup>2</sup> By construction, legal CBI indices assign higher values of CBI to central banks that abide to the single goal of price stability, as embodied in law, with the aim to reflect the statutory degree of conservatism of monetary authorities in prioritising price stability over other targets (Cukierman, 1992, p.377).

procedures and concepts of conservatism) as embodied in the legal mandate, by decomposing the two legal CBI indicators by Cukierman et al. (1992) and Grilli, Masciandaro and Tabellini (1991). According to their evidence, only instrument independence is significant in explaining inflation performance. A second, commonly employed proxy for CBI, is the turnover rate of the central bank's governor (TOR); a higher turnover rate, typically implies a lower level of independence (Cukierman, 1992). Although legal CBI indices exhibit little variation in time reflecting incremental changes in independence stipulated by law, central bank preferences in practice may vary over time. Berger and Woitek (2005) who focus on the workings of the German Bundesbank in the post-war period, detected differences in central bank behaviour by identifying the succession of conservative and non-conservative regimes based on information concerning council members within a period where legal independence remained broadly unchanged. Their findings shed light on the importance of CBC and suggest that conservative council majorities have typically reacted more strongly to movements in inflation as opposed to non-conservative majorities.

Although the distinction between CBI and CBC has been addressed theoretically, most empirical studies that examine the effect of CBI on inflation, do not take into account how central bank preferences may potentially evolve over time, partly due to the absence of a simple measure to capture central bank preferences. Recently, Levieuge and Lucotte (2014) constructed an index that captures the relative preferences of the monetary authority and is essentially founded on the inflation-output gap volatility trade-off. In contrast to earlier attempts in the literature, this proxy, measuring the relative preferences of the central bank for inflation as compared to the output gap stabilisation, can be effortlessly generalised over time and across economies, while it is independent of the monetary regime in effect.

This paper aims to contribute to the empirical literature on the institutional design of central banks. By employing a large panel dataset of both advanced and developing economies over the period 1992-2014, we investigate the impact of CBI on the inflation rate, by taking explicitly into account the inflation preferences, i.e. the degree of conservatism, of the central bank. In this regard, we extend the index of CBC based on the proposed methodology by Levieuge and Lucotte (2014) over a long time span, including the recent global financial crisis. Compared to the static analysis that is prevalent in the literature, our dynamic panel modelling framework accounts for the potential endogeneity of the institutional features of monetary policy. More importantly, our System GMM estimator allows the inclusion, in a dynamic panel context, of variables such as CBI that exhibit little or no

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variation over time. Following relevant theoretical studies, we also assess empirically the existence of a potential trade-off between CBI and CBC.

Our empirical estimates suggest that when the inflation preferences of the central bank are taken properly into account, the institutional characteristics of the monetary policy framework influence price developments in the economy. In particular, both coefficients of central bank independence and conservatism are negative and statistically significant. A higher degree of CBI coupled with a higher degree of CBC leads on average to lower inflation rates. This finding is in line with relevant theoretical studies that substantiate that both independence and conservatism of the central bank matter for inflation outcomes (Eijffinger and Hoeberichts, 1998, 2008). However, it masks important differences between advanced and developing economies, with varying policy implications for each country group. Finally, our estimates do not confirm the theoretical evidence on the existence of an interaction (as either substitutes or complements) between central bank independence and conservatism. The interaction of CBI and CBC is positive but not statistically significant over the period considered.

The remainder of this paper is structured as follows. *Section 2* outlines the econometric methodology employed. *Section 3* describes the data and presents the results from the panel unit root tests and the baseline System GMM estimations. *Section 4* discusses the robustness checks and *Section 5* investigates the potential trade-off between CBI and CBC. Finally, *Section 6* provides relevant conclusions.

## 2. Empirical methodology

We assess the effects of central bank independence on price developments by explicitly accounting for the role of central bank conservatism in the following dynamic panel regression:

$$\pi_{it} = \theta_0 + \theta_1 \pi_{it-1} + \theta_2 cbi_{it} + \theta_3 cbc_{it} + X_k \gamma + u_{it}$$
(1)

$$u_{it} = \varepsilon_{it} + \alpha_i + \tau_t \tag{2}$$

where *i*=1,..N is the number of cross-sections in the panel,  $\pi_t$  is the change in the natural logarithm of the consumer price index (CPI)<sup>3</sup>,  $\pi_{t-1}$  is the first lag of the dependent variable, *cbi* is an index of central bank independence, *cbc* denotes central bank conservatism,  $X_k$  is a

<sup>&</sup>lt;sup>3</sup> The use of the logarithm of CPI mitigates potential heteroskedasticity issues given the inclusion in the sample of countries with high inflation rates.

set of control variables that can affect shifts in prices,  $u_{it}$  is the overall disturbance term which includes the country-specific fixed effects,  $\alpha_i$ , and the idiosyncratic shocks,  $\varepsilon_{it}$ , and  $\tau_t$ denotes time-dummies that capture shocks to inflation that are common across countries.

We employ the change in the consumer price index as a proxy of the general rate of inflation which is also often used by central banks to set inflation targets in the conduct of monetary policy.<sup>4</sup> To measure CBI, we use the (weighted) aggregate legal index proposed by Cukierman et al. (1992) which is bounded between 0 and 1, with higher values signalling a higher level of independence of the central bank. Following the methodology by Levieuge and Lucotte (2014), we construct the index of central bank conservatism for an extended sample of advanced and developing economies over the period 1992-2014. In particular, we derive the index of CBC based on inflation and output gap volatilities. The latter are computed based on the estimation of a GARCH (1,1) model.<sup>5</sup>

In our analysis, the coefficients of interest are  $\beta_2$  and  $\beta_3$ . According to theoretical models, both CBI and CBC matter for explaining inflation in an economy (see, Eijffinger and Hoeberichts, 1998; Berger et al., 2001). Central bank conservatism can be an important driver of inflation developments. A higher degree of conservatism is expected to lead to a lower inflation rate in the economy, partly reflecting well-anchored inflation expectations. In this regard, omitting the effect of a significant determinant of inflation developments, such as the conservatism of the central bank, can lead to biased estimates, masking the inferred reaction of inflation to central bank independence. The country-fixed effects would then capture the effects of the omitted variable and would be correlated with the other regressors of the model.

Moreover, shifts in the level of prices can be affected by a set of additional factors, incorporated as control variables in our dynamic panel estimations. These include the change in the natural logarithm of real GDP per capita to capture the impact of business cycle fluctuations, trade openness and capital account openness to control for respective restrictions in the external sector, the change in the debt-to-GDP-ratio to account for shifts in fiscal policy, the change in private credit to capture the "credit channel" of the transmission of monetary policy to prices, the change in the real effective exchange rate to

<sup>&</sup>lt;sup>4</sup> Although changes in the CPI can also reflect shifts in energy prices as well as the effect on prices stemming from discretionary fiscal measures, such as an increase in VAT rates or tariffs, the CPI is still considered an adequate proxy of price developments influenced by monetary policy authorities.

<sup>&</sup>lt;sup>5</sup> A detailed description of the calculation of the CBC index as well as an outline of the data definition and sources is provided in the Appendix.

account for import price pressures to consumer inflation, the exchange rate classification regime and a banking crisis dummy.

We expect that a higher GDP per capita and a lower real effective exchange rate (i.e. a depreciation) would increase price pressures, stemming from the domestic demand and the supply side respectively. Higher trade openness is expected to decrease inflation as a more open economy would result in higher competition and lower prices (Gruben and McLeod, 2004; Sachsida et al., 2003). Romer (1993) also finds that higher trade openness leads to lower inflation, though he attributes this negative relation to the effect of monetary policy on the nominal exchange rate. Moreover, increased capital account liberalisation has been found to lower inflation (Gruben and McLeod, 2002). However, the effect can be ambiguous, notably for developing economies, as they can be vulnerable to inflationary capital flows (Rodrik, 1998). Concerning the effects of fiscal policy, shifts in the debt ratio can be financed by seigniorage with an upward effect on inflation, despite the establishment of an independent central bank. Increases in public debt can also directly fuel domestic demand and prices. Finally, with regards to the exchange rate classification, this assigns a lower value to fixed exchange rate regimes and a higher one to floating exchange rate regimes. The lowest inflation outcomes would commonly be associated with fixed exchange rate regimes and thus, a higher value of the exchange rate regime classification variable would be related to higher inflation.

Adopting a dynamic panel specification has several advantages. First, a dynamic model of inflation provides a more realistic representation of price developments, allowing for potential inertia in the adjustment of prices in the short-term. Second, the dynamic panel modelling can provide more consistent estimates in the presence of autocorrelation in the panel compared to the static panel regressions often met in the relevant literature. Finally, such a framework allows to partly capture the potential bias from omitted variables varying over time (De Grauwe and Skudenly, 2000).

Given the dynamic nature of our empirical specification, the lagged dependent variable is endogenous to the individual fixed effects which results in a "dynamic panel bias" (see, Nickell, 1981; Kiviet, 1995; Roodman, 2009a). Hence, standard OLS estimation leads to inconsistent estimates.<sup>6</sup> Against this background, we estimate Equation (1) by employing the

<sup>&</sup>lt;sup>6</sup> The dynamic panel bias decreases as the time dimension of the panel tends to infinity. Still, even in cases where T is large, endogeneity may still have a significant impact on the estimation results. Judson and Owen (1999) find up to 20% bias in the lagged dependent variable, even in samples where T=30.

System GMM estimator proposed by Blundell and Bond (1998). By contrast to difference GMM estimators where future changes of a variable are instrumented by its past levels, the System GMM estimator is more efficient as variables in levels are instrumented with past changes.

The merits of our approach are multi-fold. First, dynamic panel estimators allow us to tackle potential endogeneity issues by using the appropriate set of instruments for the endogenous regressors. Second, the System GMM estimator allows us to include time-invariant variables in the estimations. Given our unbalanced data set, the time series on central bank independence can be rather short for some countries while exhibiting little or no variation over time. By contrast to other dynamic panel estimators, such as the Arellano-Bond (1991) first-difference GMM estimator, the System GMM does not eliminate time-invariant regressors. Third, taking into account the potential high persistence of the inflation series, the System GMM is a more efficient estimator since past changes can be better predictors, and thus, more relevant instruments, of the current levels of the instrumented variable.<sup>7</sup> Finally, the System GMM estimator would decrease the gaps in the case of unbalanced panels, thereby increasing the sample size.

Given our unbalanced panel dataset and the relatively large time dimension of our sample, we collapse and limit our instrument set.<sup>8</sup> Limiting the lag length is warranted as deeper lags are commonly weaker instruments and hence, they add very little new information to the estimation. Moreover, we mitigate the gaps in the panel by employing the forward orthogonal deviations transform, which can perform better than the first differences transform in System GMM (see, Hayakawa, 2009; Roodman, 2009b). The set of instruments is selected from the available regressors of the empirical analysis; we employ the *t-2* and *t-3* lags of the central bank conservatism, and the *t-2* to *t-4* lags of the change in the consumer price index. In the baseline model, we assume that the index of legal CBI is strictly exogenous. All remaining control variables enter in lagged form to mitigate potential endogeneity issues.

Finally, we apply the Hansen (1982) *J* test of over-identifying restrictions to assess the validity of the instrument set. We also perform the Difference-in-Hansen test which

<sup>&</sup>lt;sup>7</sup> Although the System GMM is more efficient when the dependent variable is near a random walk, still the latter should lie below unity in order the system to converge. In effect, the stationarity of the dependent variable is an important precondition.

<sup>&</sup>lt;sup>8</sup> It is noted that the number of instruments is quadratic to T (see, among others, Mehrhoff, 2009; Windmeijer, 2005).

investigates the joint validity of the full instrument set for the levels equation.<sup>9</sup> Potential serial correlation across the cross-sections in our panel is party controlled by introducing time dummies in all model specifications, though these are not reported. These capture temporal shocks which are common across countries (e.g. the 2007-2009 global economic and financial crisis, the enforcement of the Stability and Growth Pact in 1996 and the EMU deepening blueprint in 2012). We formally test for first-order autocorrelation in the residuals by applying the Arellano and Bond autocorrelation test.

## 3. Empirical results

### 3.1. Data and empirical regularities

Given our large, unbalanced panel dataset, we perform a preliminary assessment of the statistical properties of the data. Specifically, we examine the pairwise correlation of the main variables, the cross-sectional and within-time series variation in the panel as well as the existence of outlier values, notably in the inflation rate. We do not detect exceptionally high values in the pairwise correlations of the main variables that would signal a multicollinearity problem.<sup>10</sup> Also, as expected, CBI exhibits some variation over time, though this is low. With regards to the outlier values, only a few developing countries have experienced excessive, well above the sample mean, inflation rate.<sup>11</sup> Finally, the availability of sufficient data is necessary in order to draw firm conclusions on the effects of central bank inflation preferences on price developments. For this purpose, we exclude from the sample the economies which have less than 10 annual observations of the CBC index. The final dataset consists of a panel of 36 advanced and 80 developing economies over the period 1992-2014.<sup>12</sup> Data definitions and sources are provided in the Appendix.

In our sample, central bank independence in developing countries is low with an average index of 0.52 compared to 0.60 for advanced economies. The difference between the two groups is higher when it comes to central bank conservatism; the CBC index is 0.45 and 0.70 on average in the respective country groups.

<sup>&</sup>lt;sup>9</sup> We also apply the Difference-in-Hansen test for each instrument set to assess the validity of individual instruments (not tabulated).

<sup>&</sup>lt;sup>10</sup> Results are available upon request.

<sup>&</sup>lt;sup>11</sup> These include Bolivia, Armenia, Kazakstan, Armenia, Azerbaijan, Moldavia, Peru, and Ukraine.

<sup>&</sup>lt;sup>12</sup> Following among others Levieuge et al. (2019), EMU countries are considered until they join the European Monetary Union. However, our main findings remain qualitatively robust in the case of extending the sample until 2014 for the EMU countries.

### 3.2. Panel unit root analysis

As a preliminary step of the econometric estimations, we perform a battery of panel unit root tests to assess the stationarity properties of the inflation rate and of key regressors of the baseline model. Inflation can exhibit a high degree of persistence which is associated both with the anchoring of inflation expectations and with a certain degree of price stickiness, notably in advanced economies (Altissimo et al., 2006). Unit root testing in a panel setting exploits the cross sectional information and can enhance the power of the tests.

We expect that there are strong dependences among the countries in our panel driven by macroeconomic, financial and trade linkages. However, cross-sectional dependence can distort the asymptotic inference of panel unit root tests. We assess the presence of cross-sectional dependence in the total sample by employing the cross-sectional dependence (CD) test developed by Pesaran (2004). Under the null hypothesis, there is cross-sectional independence across panel groups (Pesaran, 2004). Table 1 (Column 1) presents the results. The CD test confirms the presence of cross-sectional dependence for all examined variables.

As a benchmark, we initially employ the IPS panel unit root test proposed by Im et al. (2003).<sup>13</sup> The IPS test does not explicitly account for the potential cross-sectional dependence in the panel series. However, we perform the IPS by taking the demeaned series in order to mitigate cross-sectional dependence issues. In addition, we report the Fisher-type test (based on the Augmented Dickey Fuller) which presumes under the null individual coefficients and non-stationary series for all cross sections, while the alternative supports that there is at least one stationary panel.<sup>14</sup> Table 1 (Columns 2 and 3) reports the results for the main variables.<sup>15</sup> According to both the IPS and the Fisher test, we cannot accept the null that all panels contain a unit root for any of the variables considered.

Finally, we investigate the stationarity properties of the main variables by employing the cross-sectionally augmented panel unit root (CIPS) test proposed by Pesaran (2007) that

<sup>&</sup>lt;sup>13</sup> Lags are specified based on the Akaike Information Criterion (AIC). The IPS test assumes under the null hypothesis that all panels contain a unit root, and under the alternative that some panels are stationary.

<sup>&</sup>lt;sup>14</sup> The selected lag structure for the ADF regressions is based on the Akaike information criterion. Again, we consider the demeaned series to mitigate cross-sectional dependence. The Bartlett kernel is employed for estimating the long run variance of the panel series and the number of lags is determined based on the Newey-West bandwidth algorithm.

<sup>&</sup>lt;sup>15</sup> Following a visual inspection of the data, we perform the panel unit root tests under different assumptions for the deterministic terms. For most variables, we include no deterministic terms or a drift term.

controls for potential cross-sectional dependencies in the series of the panel. Pesaran's CIPS assumes under the null hypothesis that all series are non-stationary and under the alternative, that only a fraction of the series is stationary. Table 1 (Column 4) shows the results for the CIPS test which confirm our preceding conclusion; all variables included in our baseline model seem to follow a stationary process.

### 3.3. Baseline results

As discussed above, we assess the effects of CBI on inflation after explicitly accounting for the role of CBC for a panel of 116 advanced and developing economies over the period 1992-2014. Table 2 presents the dynamic panel System GMM estimates. The specification tests reported at the end of the Table do not show any misspecification problems.

Column (1) presents the impact of a legal measure of CBI on inflation along with a set of control variables. The coefficient of CBI has the expected negative sign, indicating that a higher degree of independence of the central bank leads to lower inflation, though it is not statistically significant. In Column (2), we incorporate central bank inflation preferences in the regressions; our dynamic panel estimates suggest that when we take on board central bank conservatism, the negative response of the inflation rate to higher CBI strengthens and turns statistically significant. This suggests that failing to control for central bank conservatism underestimates the impact of central bank independence on inflation. In other words, an inverse relation between the independence of the central bank and the level of inflation seems to hold, when we account for central bank conservatism. This finding is in line with theoretical studies that substantiate that both institutional characteristics of monetary policy matter for lowering inflation. Moreover, inflation seems to directly respond to central bank inflation preferences; a higher inflation aversion (conservatism) of the central bank exercises a downward pressure on inflation.

Columns (3) to (6) report estimates of alternative specifications of the baseline model. Column (3) adds the capital account openness and Column (4) introduces an EMU dummy taking a value of 1 for membership to the EMU, starting when a country officially joins the EMU, and 0 otherwise. In Columns (5) and (6), we drop the change in the real effective exchange variable, which increases substantially the sample size. Instead, we control for the classification of the exchange rate regime. Our main conclusions remain unchanged. Both CBI and CBC exercise a negative and statistically significant effect on inflation.

Concerning the remaining regressors, we find that an increase in real GDP per capita growth will tend to put an upward pressure on prices. Also, positive changes in the debt-to-

GDP ratio, notably indicating an expansionary fiscal policy and thereby, higher domestic demand, are associated on average with a higher inflation rate. Negative changes in the real effective exchange signal an increase in cost competitiveness and result in higher cost-push inflation notably due to higher import prices. Also, a higher value of the index of the exchange rate classification regime, indicating a shift towards a floating exchange rate regime, leads to lower inflation. The latter reflects the fact that currency pegs and fixed exchange rate regimes often serve as inflation anchors, notably in developing economies (see also, Krause and Mendez, 2008). An increase in credit growth to the private sector is also associated with higher inflation. By contrast, we generally do not find a statistically significant impact on the inflation rate from higher capital account and trade openness as well as from systemic banking crises over the period considered.<sup>16</sup> Also, the effect of the EMU era on inflation developments is ambiguous; the coefficient of the EMU dummy is negative but not always statistically significant.

## 4. Robustness checks

We assess the robustness of the empirical findings by performing a set of alternative estimations. Tables 3 and 4 present the robustness checks.

First, we investigate whether the institutional design of monetary policy can differ across countries; panel data estimates on the aggregate sample can mask important differences between advanced and developing economies. In this regard, we repeat estimations presented in Table 2 (Column 2) by splitting the sample into advanced and developing economies. Columns (1) and (2) in Table 3 outline the respective results. As expected, both central bank independence and conservatism matter in shaping inflation in developing economies; these institutional characteristics of monetary policy have a strongly negative and statistically significant effect on inflation. Coefficients of both CBI and CBC are close in absolute value to the baseline estimates; more central bank independence and conservatism would tend to curtail inflation in developing economies. By contrast, our estimates do not support an important role for central bank independence and conservatism for price developments in advanced economies over the period considered.<sup>17</sup> The respective

<sup>&</sup>lt;sup>16</sup> Significant capital account liberalisation that has contributed to disinflation took place in the early 1990s (see, Gruben and McLeod, 2002).

<sup>&</sup>lt;sup>17</sup> The Hansen test of over-identifying restrictions reported at the end of Table 2 can be affected by a large number of instruments, though it is robust to the presence of heteroskedasticity. Given the

coefficients have the expected sign but are not statistically significant at conventional levels.<sup>18</sup> A potential interpretation of this finding is that our sample spans from 1992 onwards, when we do not observe considerable disinflation needs in advanced economies whilst major changes in the institutional design of monetary policy had already taken place.<sup>19</sup> In the EU in particular, the legal basis for a single monetary policy and higher independence of EU central banks is the Treaty on the Functioning of the European Union, originating as the Treaty of Rome (1957) and being reformed by the Maastricht Treaty (1992), as well as the Statute of the European System of Central Banks and of the European Central Bank, which entered into force in 1998.

With regards to the remaining regressors, the factors that contribute to shifts in prices seem to differ between the two country groups. The real effective exchange rate, the debt ratio and credit growth determine inflationary pressures in developing economies. The importance of the pass-through of exchange rates to prices in developing economies is in line with other studies that find a larger effect for these economies (Frankel et al., 2012). By contrast, real GDP per capita growth and the debt ratio seem on average to affect price developments in advanced economies while the remaining regressors are not statistically significant.

As a second robustness check, we assess whether the role of central bank independence and conservatism remains prominent in shaping inflation when accounting for the adoption of an inflation targeting regime. We assign a value of 1 to the periods when country *i* has an inflation targeting regime in place (*IT*=1), and 0 when non-inflation targeting regime applies (*IT*=0). We expect that the adoption of an inflation targeting regime would lower inflation. Columns (3) and (4) in Table 3 present the results for the non-inflation and the inflation targeting regime, respectively. Our estimates suggest that the institutional characteristics of independence and conservatism remain important for curtailing inflation when there is no explicit inflation targeting regime in place. In the latter case, coefficients of both CBI and CBC are negative and statistically significant while their size increases relative to the baseline estimates. On the contrary, the establishment of an inflation targeting regime renders the independence of the central bank irrelevant in affecting inflation. Central bank conservatism however still matters in reducing inflation.

large number of instruments with respect to the country groups, we repeated estimations for the advanced economies by employing only the *t*-2 lag of the CBC and of the inflation rate as instruments. Results remain qualitatively the same.

<sup>&</sup>lt;sup>18</sup> For a similar finding, see also, Daunfeldt and de Luna (2008) who do not find a significant relation between price stability and central bank independence for a panel of 23 OECD countries.

<sup>&</sup>lt;sup>19</sup> Political economy factors, such as corporatism could also be at play (see also, Oatley, 1999).

A caveat of employing a *legal* measure of CBI is that it may be an inferior measure of independence of the central bank, notably when legal provisions diverge from actual practices (Cukierman et al., 1992; Walsh, 2005). This divergence may become particularly relevant in the case of developing economies (see, among others, Klomp and de Haan, 2010b). In Column (5) (Table 3), we assess the robustness of our findings by considering the turnover rate of the central bank governor (TOR) as an alternative proxy of CBI. A higher turnover rate of the central bank governor typically implies a lower level of independence. Our main findings on the effects of the institutional characteristics of the central bank on inflation remain robust. TOR has a positive and statistically significant effect on inflation, indicating that a lower level of central bank independence leads to higher inflation. Also, higher central bank conservatism is associated with lower price pressures in line with our previous findings.

Furthermore, in our baseline estimates, we have employed a *legal* measure of CBI which is assumed to be strictly exogenous with regards to the inflation rate. Nevertheless, as already discussed, divergence of actual practices from legal provisions, notably in developing economies, may imply that the legal index of CBI is only weakly exogenous to the inflation outcome. In Column (1) (Table 4), we examine the robustness of our findings by assuming that CBI is a pre-determined regressor, meaning that past changes of inflation can partly affect the current institutional design of monetary policy as regards the independence of the central bank. CBI is instrumented by employing its *t-1* and *t-2* lags as instruments. The point estimates of the coefficients of CBI and CBC are very similar to those in Table 2. Also, our main conclusions on the remaining regressors outlined in Table 2 remain robust.

We also re-estimate our benchmark model by explicitly accounting for high inflation outcomes. It can be the case that during periods of excessive inflation, the importance of certain institutional characteristics of monetary policy in reducing inflation varies compared to more normal times. In particular, we assume a dummy that takes a value of 1 for an inflation rate above 9% and 0, otherwise.<sup>20</sup> Results presented in Column (2) of Table 4 suggest that during periods of high inflation, the inflation preferences of the central bank matter for lowering inflation; a higher degree of central bank conservatism would tend to mitigate inflationary pressures in an economy. On the other hand, the coefficient of legal CBI is negative but it is not statistically significant.

<sup>&</sup>lt;sup>20</sup> For a similar exogenous threshold on the inflation rate, see also, Krause and Mendez (2008).

Finally, the importance of the institutional design of monetary policy may have changed since the onset of the recent financial crisis. In the pre-crisis era, the aim of central banks was to preserve price stability, to mitigate increases in prices and to anchor inflation expectations. Instrument independence from political interference was warranted in order to achieve the price stability goal, even in advanced economies (de Haan and Eijffinger, 2016). By contrast, in the aftermath of the recent financial crisis, many central banks focused on achieving financial stability via macro-prudential supervision as well as on boosting prices given that in most leading economies inflation was too low. Against this background, we split our sample into two subsamples covering the pre-crisis era (i.e. the 1992-2005 period) and the crisis-era, notably from 2006 onwards. Columns (3) and (4) of Table 4 assess whether our empirical findings remain valid during the pre-crisis and the crisis-era, respectively. Results suggest that a higher degree of central bank independence and conservatism has a dampening effect on inflation in both periods. Still, in the crisis-era, the coefficients of both CBI and CBC are lower in absolute value compared to the pre-crisis era. The latter suggests that the importance of the particular characteristics of the institutional framework of monetary policy in reducing inflation has somewhat weakened after the recent financial crisis.

## 5. Is there a trade-off between CBI and CBC?

So far, our empirical analysis confirms the significance of central bank inflation preferences in tandem with central bank independence in explaining inflation developments. This is in accordance with theoretical studies that have emphasised the existence of a clear distinction between central bank independence and conservatism (Eijffinger and Hoeberichts, 1998; Berger et al., 2001); both CBI and CBC should co-exist in order to attain a lower level of inflation.

As a further step in the analysis, a handful of theoretical studies has also examined the interaction between CBI and CBC, qualifying the idea of a potential trade-off between independence and conservatism. Several studies have shown that independence and conservatism can be viewed as strategic substitutes (e.g., Eijffinger and Hoeberichts, 1998, 2008; Lippi, 2000; Hughes Hallett and Weymark 2005; Weymark, 2007). The central bank needs to be more conservative in the sense of putting more weight on inflation rather than output stabilisation, the less independent it is in order to conduct optimal monetary policy (Eijffinger and Hoeberichts, 2008). This allows the central bank to pursue its monetary policy

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objectives, even when its independence is challenged or has been reduced, via increasing its inflation aversion.

By contrast, based on a model of endogenous monetary policy delegation, Hefeker and Zimmer (2011) assert that under high uncertainty over the central bank's output gap target, a positive correlation may occur between independence and conservatism, implying that the two features of monetary policy are complements rather than substitutes. In this case, higher central bank independence will also tend to increase the need for inflation conservatism to achieve an optimal central bank design, and vice versa.

Against this background, we empirically investigate the existence of a potential tradeoff between the level of independence and conservatism of the central bank. This trade-off is assessed by including in the estimations an interaction term of CBI and CBC.<sup>21</sup> Table 5 presents the estimates of alternative model specifications. Column (1) repeats the baseline estimation of Table 2 (Column 2), while in Columns (2) and (3), we also control for the EMU effects and capital account openness, respectively. Column (4) drops the real effective exchange rate and controls instead for the classification of the exchange rate regime. Finally, Column (5) assumes that CBI is strictly exogenous as in the baseline estimations.

Our estimates fail to detect a statistically significant interaction of CBI and CBC on average over the period considered. The coefficient of the interaction term is positive under any model specification, which could imply that central bank independence and conservatism may be viewed as complements; a more independent central bank cannot afford to be less conservative and vice versa. However, the effect is not statistically significant at conventional levels. On the other hand, when adding the interaction of CBI and CBC, our preceding conclusions on the importance of both independence and conservatism in lowering inflation remain valid. The respective coefficients are negative and statistically significant.

## 6. Conclusions

One of the main trends that characterised the institutional design of central banks over the past three decades is the worldwide shift towards higher central bank independence with a series of factors, on a regional and global scale, contributing to this

<sup>&</sup>lt;sup>21</sup> Given the assumed endogeneity of the CBC and the weak exogeneity of the CBI, their interaction would also be endogenous. We therefore instrument the interaction term by employing its t-2 and t-3 lags as instruments.

direction (see, Cukierman, 2008). Although the importance of central bank inflation preferences in mitigating inflationary pressures has been substantiated in the theoretical literature, empirical studies to date omit this factor when assessing the effects of CBI on inflation.

In a dynamic panel modelling framework for a large panel dataset of advanced and developing economies over the period 1992-2014, we have examined the effects of the independence of the central bank on the inflation rate when explicitly accounting for the degree of central bank conservatism. We find that both central bank independence and inflation preferences matter for mitigating inflation pressures, in line with the relevant theoretical literature. Central bank independence alone seems not sufficient to curtail inflation; the inverse relation between central bank independence and inflation holds when we account for the inflation preferences (conservatism) of the central bank. At the same time, higher central bank conservatism seems to result in lower price pressures in the economy. Our findings also suggest that countries without an inflation targeting regime in place may benefit by increasing both central bank independence and conservatism in the effort to lower inflation. On the other hand, for inflation targeters, the inflation preferences of the central bank seem to matter more for explaining inflation performance.

Empirical studies on central bank conservatism are founded on the fact that the index of CBC is an *ex post* measure of inflation aversion, meaning that the inflation preferences of the central banker are identified *ex post* from the inflation outcome in the economy. The inflation preferences of the central banker are difficult to detect prior to his/her appointment while they may change after the appointment. Future research could focus on the investigation of an alternative index capturing central bank inflation preferences and the implications for price stability.

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### Table 1:

#### Panel unit root tests

	CD <sup>a</sup>	IPS <sup>b</sup>	Fisher <sup>c</sup>	CIPS <sup>d</sup>
Variables:	(1)	(2)	(3)	(4)
	124.0 *	25.06 *	1070 49 *	4.00 *
ALII(CF1) Cantrol bonk independence (CBI)	103 65 *	-55.90 *	687.03 *	-4.09
Control bonk consorvatism (CBC)	71 48 *	-10.07	202.02 *	11a 5 42 *
A(CDP nor copita)	72.6 *	-12.00 *	264 21 *	-5.42
A(debt ratio)	72.0 · 62.07 *	-10.95	138 71 *	-3.99
A(demestic credit)	18.03 *	na	430.71 · 696.88 *	-14.30 *
A(trade openness)	90.54 *	na	577.05 *	-12.52 na
Capital account openness (kaopen)	48.96 *	-18.23 *	950.72 *	na
Δ(real effective exchange rate)(REER)	10.17 *	-22.69 *	292.30 *	-8.35 *

Notes:

a: CD denotes the cross sectional dependence test of Perasan (2004).

b: IPS denotes the Im-Pesaran-Shin (2003) panel unit root test (based on Augmented Dickey Fuller test).

c: Fisher corresponds to the Fisher-type panel unit root test.

d: CIPS stands for the Pesaran (2007) panel unit root test. Probabilities for the Fisher tests are based on an asymptotic Chi-square distribution. All other panel unit root tests assume asymptotic normality. \*\*,\* show for the panel unit root tests rejection of null hypothesis that all panels contain a unit root at 5% and 1%, respectively, and for the CD test, rejection of the null of cross-section independence. "na" indicates that the test could not be performed notably due to insufficient observations or gaps in the panel series.

#### Table 2:

#### Effect of CBI on inflation: The role of CBC (System GMM estimates)

Dependent variable: ALn(CPI)	(1)	(2)	(3)	(4)	(5)	(6)
ΔLn(CPI) (t-1)	0.73 (0.08)*	0.70 (0.08)*	0.74 (0.08)*	0.70 (0.08)*	0.67 (0.10)*	0.67 (0.10)*
CBI	-0.021 (0.014)	-0.029 (0.009)*	-0.026 (0.009)*	-0.027 (0.009)*	-0.024 (0.011)**	-0.023 (0.011)**
CBC		-0.096 (0.03)**	-0.088 (0.03)**	-0.09 (0.03)**	-0.08 (0.03)**	-0.081 (0.03)**
Δ(GDP per capita) (t-1)	0.15 (0.10)	0.24 (0.12)**	0.19 (0.10)***	0.23 (0.11)***	0.21 (0.08)*	0.20 (0.07)*
Δ(debt ratio) (t-1)	0.0013 (0.0006)**	0.0016 (0.0007)**	0.0017 (0.0007)**	0.0016 (0.0006)**	0.0013 (0.0005)*	0.0012 (0.0004)*
Δ(domestic credit) (t-1)	0.005 (0.003)***	0.0055 (0.003)***	0.0055 (0.003)***	0.0055 (0.003)***	0.0047 (0.002)***	0.0047 (0.002)***
Δ(trade openness) (t-1)	0.0004 (0.0005)	0.0003 (0.0005)	0.0003 (0.0004)	0.0003 (0.0004)	0.0004 (0.0002)**	0.0004 (0.0002)**
Kaopen (t-1)			0.0007 (0.002)		-0.0005 (0.002)	-0.0005 (0.002)
AREER (t-1)	-0.13 (0.07)***	-0.13 (0.07)***	-0.14 (0.07)**	-0.13 (0.07)***		
Xeclass (t-1)					0.013 (0.006)**	0.012 (0.006)***
Banking crisis (t-1)	0.011 (0.03)	0.0001 (0.03)	-0.008 (0.03)	0.0023 (0.028)	0.0026 (0.02)	0.0031 (0.02)
EMU dummy				-0.047 (0.026)***		-0.013 (0.25)
No. of obs.	1103	1103	1092	1103	1806	1806
No. of instruments/No. of groups	23/59	26/59	28/59	28/59	28/103	28/103
Arellano-Bond AR(2) (p -value)	192	199	207	199	104	104
Hansen test of overid. restrictions	Chi-sq(9)=10.28 $(n-0.22)$	Chi-sq(11)=9.53	Chi-sq(12)=9.70 $(n=0.64)$	Chi-sq(12)=8.88	Chi-sq(12)=11.58 $(n-0.48)$	Chi-sq(13)=11.56
Diff in Honson tost of anon of instruments	(p=0.33)	(p=0.57)	(p=0.64)	(p=0./1)	(p=0.48)	(p=0.56)
Diff-in-mansen test of exog. of instruments	Chi-sq(1)=0.11 (p= $0.74$ )	Chi-sq(2)=0.48 (p=0.79)	Chi-sq(2)=2.20 (p=0.33)	Chi-sq(2)=0.46 (p=0.79)	Chi-sq(2)=4.09 (p=0.13)	Chi-sq(2)=4.07 (p=0.13)

Notes: CBI=central bank independence, CBC=central bank conservatism, Kaopen=Capital account openness,  $\Delta REER=chnnge$  in real effective exchange rate, Xeclass=exchange rate classification regime. p-values are reported in parenthesis, based on heteroskedasticity and autocorrelation (HAC) robust standard errors for the dynamic panel System GMM estimations. \*, \*\*, \*\*\* significant at the 1%, 5%, 10% level, respectively. Country fixed effects and time-specific effects are included in all estimations. We report the Chi-sq statistic and the p-values for the Hansen test of over-identified restrictions for the full instrument set, and for the Difference-in-Hansen test of the exogeneity of instruments.

## Table 3:

#### **Robustness checks**

	Developing economies	Advanced economies	Non-inflation targeting	Inflation targeting	TOR
Dependent variable: ΔLn(CPI)	(1)	(2)	(3)	(4)	(5)
ΔLn(CPI)(t-1)	0.73 (0.064)*	0.51 (0.026)*	0.71 (0.077)*	0.46 (0.068)*	0.38 (0.16)**
CBI CBC	-0.027 (0.013)*** -0.067 (0.021)*	-0.031 (0.022) -0.16 (0.12)	-0.042 (0.015)* -0.103 (0.037)*	-0.003 (0.004) -0.031 (0.008)*	0.079 (0.044)*** -0.091 (0.023)*
$\Delta$ (GDP per capita) (t-1) $\Delta$ (debt ratio) (t-1)	0.15 (0.014) 0.0011 (0.0005)**	0.52 (0.26)*** 0.0025 (0.008)*	0.27 (0.14)*** 0.0015 (0.0005)**	0.20 (0.05)* 0.0010 (0.0003)*	0.088 (0.11) 0.0009 (0.0005)***
Δ(domestic credit) (t-1)	0.009 (0.005)***	0.0024 (0.022)	0.008 (0.004)***	0.00013 (0.00008)	0.003 (0.002)
$\Delta$ (trade openness) (t-1) $\Delta$ REER (t-1)	-0.0001 (0.0006) -0.13 (0.07)***	0.00008 (0.0005)	0.0003 (0.0005)	-0.0004 (0.0002) -0.052 (0.019)**	0.0007 (0.0003)***
Banking crisis (t-1)	0.020 (0.025)	0.005 (0.032)	0.015 (0.03)	-0.005 (0.004)	0.017 (0.018)
No. of obs.	696	407	767	336	869
No. of instruments/No. of groups	26/37	26/22	26/56	26/26	28/64
Arellano-Bond AR(2) (p -value)	228	271	211	202	146
Hansen test of overid. restrictions	Chi-sq(11)=11.62 (p=0.39)	Chi-sq(11)=2.25 (p=0.99)	Chi-sq(11)=7.49 (p=0.76)	Chi-sq(11)=13.20 (p=0.28)	Chi-sq(13)=10.90 (p=0.62)
Diff-in-Hansen test of exog. of instruments	Chi-sq(2)=1.35 (p=0.51)	Chi-sq(2)=0.09 (p=0.95)	Chi-sq(2)=1.10 (p=0.58)	Chi-sq(2)=0.08 (p=0.95)	Chi-sq(3)=1.91 (p=0.59)

Notes: CBI=central bank independence, CBC=central bank conservatism,  $\Delta REER=chnnge$  in real effective exchange rate. p-values are reported in parenthesis, based on heteroskedasticity and autocorrelation (HAC) robust standard errors for the dynamic panel System GMM estimations. \*, \*\*,\*\*\* significant at the 1%, 5%, 10% level, respectively. Country fixed effects and time-specific effects are included in all estimations. We report the Chi-sq statistic and the p-values for the Hansen test of over-identified restrictions for the full instrument set, and for the Difference-in-Hansen test of the exogeneity of instruments.

#### Table 4:

### Robustness checks (continued)

	Weak exogeneity CBI	High inflation economies	Pre-crisis era (1992- 2005)	Crisis era (>2006)
Dependent variable: ΔLn(CPI)	(1)	(2)	(3)	(4)
$\Delta Ln(CPI)(t-1)$	0.70 (0.087)*	0.73 (0.046)*	0.71 (0.079)*	0.65 (0.13)*
CBI	-0.033 (0.019)***	-0.051 (0.035)	-0.025 (0.013)***	-0.018 (0.010)***
CBC	-0.097 (0.038)**	-0.071 (0.036)***	-0.090 (0.031)*	-0.030 (0.013)**
Δ(GDP per capita) (t-1)	0.27 (0.12)**	0.004 (0.31)	0.21 (0.15)	0.15 (0.045)*
$\Delta$ (debt ratio) (t-1)	0.0016 (0.0007)**	0.0005 (0.0006)	0.0017 (0.0007)**	0.0006 (0.0003)**
$\Delta$ (domestic credit) (t-1)	0.005 (0.003)***	0.019 (0.005)*	0.007 (0.004)***	0.005 (0.0002)**
$\Delta$ (trade openness) (t-1)	0.0003 (0.0005)	-0.002 (0.0015)	0.0012 (0.0009)	-0.0001 (0.0001)
$\Delta REER$ (t-1)	-0.13 (0.07)***	-0.24 (0.13)***	-0.12 (0.08)	-0.11 (0.05)**
Banking crisis (t-1)	0.00003 (0.03)	0.071 (0.04)	0.0055 (0.04)	0.007 (0.007)
No. of obs.	1103	250	598	505
No. of instruments/No. of groups	28/59	26/35	22/53	25/59
Arellano-Bond AR(2) (p -value)	199	204	170	152
Hansen test of overid. restrictions	Chi-sq(11)=6.45	Chi-sq(11)=6.45	Chi-sq(9)=5.38	Chi-sq(8)=8.27
	(p=0.84)	(p=0.84)	(p=0.80)	(p=0.60)
Diff-in-Hansen test of exog. of instruments	Chi-sq(2)=0.77	Chi-sq(2)=0.77	Chi-sq(2)=0.22	Chi-sq(2)=0.72
	(p=0.68)	(p=0.68)	(p=0.89)	(p=0.69)

Notes: CBI=central bank independence, CBC=central bank conservatism, ΔREER=chnnge in real effective exchange rate. p-values are reported in parenthesis, based on heteroskedasticity and autocorrelation (HAC) robust standard errors for the dynamic panel System GMM estimations. \*, \*\*, \*\*\* significant at the 1%, 5%, 10% level, respectively. Country fixed effects and time-specific effects are included in all estimations. We report the Chi-sq statistic and the p-values for the Hansen test of over-identified restrictions for the full instrument set, and for the Difference-in-Hansen test of the exogeneity of instruments.

#### Table 5:

#### Trade-off between CB independence & CB conservatism

Dependent variable: $\Delta Ln(CPI)$	(1)	(2)	(3)	(4)	(5)
ΔLn(CPI) (t-1)	0.69 (0.089)*	0.69 (0.09)*	0.73 (0.082)*	0.68 (0.10)*	0.73 (0.083)*
CBI	-0.10 (0.061)***	-0.11 (0.06)***	-0.11 (0.053)**	-0.05 (0.03)***	-0.12 (0.067)***
CBC	-0.17 (0.09)***	-0.18 (0.09)***	-0.18 (0.08)**	-0.11 (0.05)**	-0.18 (0.08)**
CBC*CBI	0.13 (0.11)	0.14 (0.11)	0.15 (0.09)	0.06 (0.05)	0.16 (0.10)
Δ(GDP per capita) (t-1)	0.24 (0.12)**	0.22 (0.11)***	0.18 (0.09)***	0.21 (0.07)*	0.19 (0.10)***
$\Delta$ (debt ratio) (t-1)	0.0016 (0.0007)**	0.0016 (0.0006)**	0.0017 (0.0007)**	0.0012 (0.0004)*	0.0017 (0.0007)**
$\Delta$ (domestic credit) (t-1)	0.0055 (0.003)***	0.0055 (0.003)***	0.0054 (0.003)***	0.005 (0.002)***	0.0054 (0.003)***
$\Delta$ (trade openness) (t-1)	0.0003 (0.0004)	0.0003 (0.0005)	0.0003 (0.0004)	0.0004 (0.0002)**	0.0003 (0.0004)
Kaopen (t-1)			0.0008 (0.002)	-0.0006 (0.002)	0.0009 (0.002)
AREER (t-1)	-0.13 (0.07)***	-0.13 (0.07)***	-0.14 (0.07)**		-0.14 (0.07)**
Xeclass (t-1)				0.013 (0.007)***	
Banking crisis (t-1)	-0.001 (0.027)	0.0009 (0.03)	-0.010 (0.028)	0.002 (0.02)	-0.010 (0.028)
EMU dummy		-0.056 (0.03)***		0.013 (2.56)**	
No. of obs.	1103	1103	1092	1806	1092
No. of instruments/No. of groups	31/59	33/59	33/59	33/103	31/59
Arellano-Bond AR(2) (p -value)	202	203	212	104	212
Hansen test of overid. restrictions	Chi-sq(15)=9.95 (p=0.82)	Chi-sq(16)=9.93 (p=0.87)	Chi-sq(16)=10.35 (p=0.84)	Chi-sq(16)=14.36 (p=0.57)	Chi-sq(14)=8.70 (p=0.85)
Diff-in-Hansen test of exog. of instruments	Chi-sq(4)=2.32 (p=0.68)	Chi-sq(4)=2.24 (p=0.69)	Chi-sq(4)=2.86 (p=0.58)	Chi-sq(4)=6.25 (p=0.18)	Chi-sq(3)=3.18 (p=0.89)

Notes: CBI=central bank independence, CBC=central bank conservatism, Kaopen=Capital account openness,  $\Delta REER=chnnge$  in real effective exchange rate, Xeclass=exchange rate classification regime. p-values are reported in parenthesis, based on heteroskedasticity and autocorrelation (HAC) robust standard errors for the dynamic panel System GMM estimations. \*, \*\*,\*\*\* significant at the 1%, 5%, 10% level, respectively. Country fixed effects and time-specific effects are included in all estimations. We report the Chi-sq statistic and the p-values for the Hansen test of over-identified restrictions for the full instrument set, and for the Difference-in-Hansen test of the exogeneity of instruments.

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## Appendix

### **Data and sources**

We employ an annual unbalanced panel dataset of 36 advanced and 80 developing economies over the period 1992 to 2014. The inflation rate is drawn from the World Bank, World Development Indicators. Central bank conservatism (CBC) is constructed following the methodology proposed by Levieuge and Lucotte (2014). Their measure of CBC is founded on the "Taylor curve" depicting the trade-off the central bank faces between inflation and output gap stabilisation (Figure A1).



Figure A1. Taylor curve

#### Source: Levieuge and Lucotte (2014), p.413

Each point on the "Taylor curve" reflects the relative weight of the monetary authority towards inflation stabilisation over the output gap stabilisation. According to their methodology, CBC is derived by measuring the angle value of the straight line that joins a certain point on the curve and the origin, with the adjacent and opposite sides corresponding to inflation and output gap volatilities. This formula, when rescaled to take values in the [0,1] interval, provides an estimate of the degree of CBC (*equation (A1)*):

$$CBC = \frac{1}{90} \left[ atan \left( \frac{\sigma_y^2}{\sigma_\pi^2} \times \frac{180}{p_i} \right) \right]$$
(A1)

In line with the above methodology, we have calculated the CBC index for the countries in our sample. Inflation and output gap volatilities were computed based on the estimation of a GARCH (1, 1) model.

The indicator of legal CBI is based on the Cukierman Webb and Neyapti (CWN) (1992), as updated by Bodea and Hicks (2015) to cover an extended set of countries over a long time span. The CWN index consists of four basic components, with respect to the legal arrangements governing the appointment of the Chief Executive Officer, the central bank objectives and policy formulation as well as its limits on lending to the government, including sixteen criteria in total (see, Table A1). The CBI index, which is derived from the aggregation of the above indicators, takes values between 0 and 1, with the latter corresponding to the highest degree of CBI. We also employ the turnover rate of the central bank governor (TOR). Following Klomp and De Haan (2010b), TOR is calculated in a tenyear rolling window based on the dataset of central bank governors' turnovers by Sturm et al. (2001), Dreher et al. (2008) and Dreher et al. (2010).

In regard to the additional explanatory variables of the empirical analysis, trade openness, which is defined as the sum of exports and imports (as % of GDP), domestic credit to the private sector (as % of GDP), the real effective exchange rate (defined as the nominal effective exchange rate, a measure of the value of a currency against a weighted average of several foreign currencies, divided by a price deflator or index of costs, 2010=100) and real GDP per capita are drawn from the World Bank, World Development Indicators. The Kaopen Index is taken from Chin and Ito (2006) and proxies capital account openness, with higher values suggesting greater capital account openness. In particular, the index incorporates information concerning restrictions regarding current account and capital account transactions, the existence of multiple exchange rates and requirements of the surrender of export proceeds. The debt-to-GDP ratios are drawn from the IMF Historical Public Debt Database (Abbas et al., 2010). The exchange rate variable is based on coarse classification of the dataset by Ilzetzki, Reinhart and Rogoff (2008) taking values from 1 to 5; higher values correspond to more flexible exchange rate arrangements. Data on systemic banking crises come from Laeven and Valencia (2018). Finally, for the classification of inflation targeting countries in our sample and the official adoption dates, we consulted Hammod (2012) and Schmidt-Hebbel and Carrasco (2016). For the breakdown of our sample into advanced and developing economies, we follow the April 2019 IMF World Economic Outlook classification.

		Categories	Weight
1.	Chi	ef executive officer (CEO)	0.20
	a.	Term of office	
	b.	Who appoints CEO?	
	c. D	ismissal	
	d. N	1ay CEO hold other offices in government?	
2.	Pol	icy formulation	0.15
	a.	Who formulates monetary policy?	
	b.	Who has final word in resolution of conflict?	
	c.	Role in the government's budgetary process	
3.	Ob	jectives	0.15
4.	Lin	nitations on lending to the government	
	a.	Advances	0.15
	b.	Securitized lending	0.10
	c.	Terms of lending (maturity, interest, amount)	0.10
	d.	Potential borrowers from the bank	0.05
	e.	Limits on central bank lending	0.025
	f.	Maturity of loans	0.025
	g.	Interest rates on loans	0.025
	h.	Is the Central bank prohibited from buying or selling government	0.025
		securities in the primary market?	

# Table A1. Criteria of the CWN Central Bank Independence Index

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- 264. Dellas, H. and G. S. Tavlas, "The Dog that Didn't Bark: The Curious Case of Lloyd Mints, Milton Friedman and The Emergence Of Monetarism", July 2019.