CREDIT POLICY IN TIMES OF FINANCIAL DISTRESS

Costas Azariadis

May 2013

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Forestalling financial panics

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Averting bank runs

Forestalling financial panics

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 - 16 banks crises (runs, failures)
 - 30 financial crises (runs, failures, panics, stock market crashes)

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- Crises defused by central bank action
 - Bank of England: 1878, 1890, 1914
 - Bank of France: 1882, 1889, 1930
 - Federal Reserve: 2008-2010(?)

Manipulating capital reserves

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- lending of last resort (LLR)
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- Role of private information

Evaluate two policies: capital reserves, LLR

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- Context: consumption smoothing in endowment economies with

complete markets limited commitment by borrowers

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No private information or equilibrium default

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 deposit insurance, bailouts moral hazard, liquidity, default
- Default successfully averted by debt limits on borrowers

Reputation as "collateral" for unsecured loans

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- Central Bank goal: offset adverse shocks to expected future debt limits

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(a) Benchmark Economy

• Discrete time t = 0, 1, ...

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 - common preferences: $v_t^i = \sum_{s=0}^{\infty} \beta^s u(c_{t+s}^i)$

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alternating endowments with constant aggregate income
$$\left(\omega_t^1, \omega_t^2\right) = \begin{cases} (1 + \alpha, 1 - \alpha) & \text{if } t = 0, 2, \dots \\ (1 - \alpha, 1 + \alpha) & \text{if } t = 1, 3, \dots \end{cases}$$
with $0 < \alpha < 1$

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Budget and debt constraints

$$c_t^i + b_{t+1}^i = \omega_t^i + R_t b_t^i \tag{1}$$

$$b_t^i + L_t^i \ge 0 \tag{2}$$

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 $\begin{cases} b_t^i = \text{claims of household } i \text{ on other households payable at time } t \\ R_t = 1 + r_t = \text{yield on debt payable at time } t \\ L_t^i = \text{debt limit for households } i \text{ at } t \end{cases}$

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► Default

- implies perpetual financial autarky, *i.e.* exclusion from all future asset trades
- value of default at t

$$v_t^{i,A} = \sum_{s=0}^{\infty} \beta^s u\left(\omega_{t+s}^i\right)$$

Equilibrium defined



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• consumers maximize v_0^i s.t. (1) and (2)

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• market clears: $\sum_i b_t^i = 0, \forall t$

Equilibrium defined

- consumers maximize v_0^i s.t. (1) and (2)
- market clears: $\sum_{i} b_t^i = 0, \forall t$
- debt limits (L_t^i) are the largest values consistent with participation constraints

$$v_t^i \ge v_t^{i,A} \ \forall t,i \tag{3}$$

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(b) Laissez-Faire Equilibrium w/o Financial Frictions

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Ignore participation constraint

(b) Laissez-Faire Equilibrium w/o Financial Frictions

- Ignore participation constraint
- Perfect consumption smoothing at symmetric (and optimal) equilibrium [cf. point E, Figure 1]

$$\left(c_{t}^{i},R_{t}
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ight)$$
 $orall t,i$

$$b_t^i = \pm \frac{\alpha\beta}{1+\beta}$$

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This equilibrium satisfies the constraint (3) iff

$$L_t^i \geq \alpha \beta / (1+\beta) \quad \forall t, i$$

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This equilibrium satisfies the constraint (3) iff

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equivalently iff the payoff from solvency exceeds that of default

$$\frac{u(1)}{1-\beta} \ge \frac{u(1+\alpha)+\beta u(1-\alpha)}{1-\beta^2}$$
(4)

5. BASELINE MODEL



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(c) Equilibrium with Financial Frictions

► Assume
$$\begin{cases} \text{Arrow} - \text{Debreu allocation violates (4)} \\ \text{Autarky is a suboptimal allocation} \end{cases} \Rightarrow (1 + \beta) u (1) > u_A := u (1 + \alpha) + \beta u (1 - \alpha)$$
(5)

$$\overline{R} := \frac{u'(1+\alpha)}{\beta u'(1-\alpha)} < 1$$
(6)

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▶ Figure 1 illustrates; also shows golden rule allocation (GR)

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- Figure 1 illustrates; also shows golden rule allocation (GR) The effective $(\hat{a}, \hat{a}, \hat{a})$ at G is the constrained entirement.
- ▶ The allocation $(\hat{x}, 2 \hat{x})$ at C is the *constrained optimum*

(c) Equilibrium with Financial Frictions

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- ▶ Figure 1 illustrates; also shows golden rule allocation (GR)
- The allocation $(\hat{x}, 2 \hat{x})$ at C is the *constrained optimum*
- ► CO maximizes SWF, the equal-treatment social welfare function u (x) + u (2 - x), s.t. resource & participation constraints

• $\hat{x} \in [1, 1 + \alpha]$ is the smallest solution to

$$u(x) + \beta u(2-x) = u_A \tag{7}$$

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► If $\hat{R} := u'(\hat{x}) / \beta u'(2 - \hat{x})$, then the CO is also a stationary equilibrium at a loan yield \hat{R} , with

$$(c_t^i, b_t^i) = \begin{cases} \left(\hat{x}, -\frac{1+\alpha-\hat{x}}{1+\hat{R}}\right) & \text{if } \omega_t^i = 1+\alpha \\ \left(2-\hat{x}, \frac{1+\alpha-\hat{x}}{1+\hat{R}}\right) & \text{if } \omega_t^i = 1-\alpha \end{cases}$$

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If R̂ := u'(x̂) /βu'(2 − x̂), then the CO is also a stationary equilibrium at a loan yield R̂, with

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Autarky is also an equilibrium corresponding to

$$(R_t, c_t^i, b_t^i) = (\overline{R}, \omega_t^i, 0) \quad \forall t, i$$

Autarky is asymptotically stable: robust



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- ► CO equilibrium is fragile: requires that debt limits never fall below $\frac{1 + \alpha \hat{x}}{1 + \hat{R}}$

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- ► CO equilibrium is fragile: requires that debt limits never fall below $\frac{1 + \alpha \hat{x}}{1 + \hat{R}}$
- Laissez-Faire dynamics in Figure 2 and eq.

$$u_A = u(x_t) + \beta u(2 - x_{t+1})$$
 (8)

$$x_t \in [1, 1+\alpha] \tag{9}$$

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5. BASELINE MODEL



Solving eq. (8) [cf. Fig. 2]

$$x_{t+1} = f(x_t) \tag{10}$$

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• with f: increasing concave;

$$f(\hat{x}) = \hat{x}, f(1 + \alpha) = 1 + \alpha$$

 $f'(\hat{x}) = \hat{R} \in (1, 1/\beta)$
 $f'(1 + \alpha) = \overline{R} \in (0, 1)$

(a) Central Bank as Intermediary

- Similarities with private Fl's
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- Advantages over private Fl's
 - commitment to repay loans (cares about SWF)
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- Advantages over private Fl's
 - commitment to repay loans (cares about SWF)
 - power to extract and collateralize (small) reserves from lenders
- Disadvantages

- reserves invested in inferior "storage" technology with low vield $\overline{R} < 1$

- LLR "wastes" exogenous fraction $\delta \in (0, 1)$ of all CB deposits; converts $1 - \delta$ into CB loans

- CB informational disadvantage:

∫higher cost of state verification; cannot exclude defaulters from future lending

(b) Reserve Policies

In equilibrium:

aggregate consumption = endowment - investment in storage

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+ returns from past storage

(b) Reserve Policies

- In equilibrium: aggregate consumption = endowment - investment in storage + returns from past storage
- Equivalently,

$$c_t^H + c_t^L = 2 - k_{t+1} + \overline{R}k_t$$

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- ► Countercyclical credit policy: $k_{t+1} = \phi(x_{t+1}, k_t)$, mapping the current state $(x_{t+1}, k_t) \in [1, 1 + \alpha] \times [0, \overline{k}]$ of the economy into today's reserve requirement.

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 - If autarky and the constrained optimum outcome are both steady states, then

$$\phi(\hat{x}, 0) = \phi(1 + \alpha, 0) = 0$$
 (11)

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Desirable policy rules

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- Rationing equilibria satisfy policy rule and analog of eq. (8), *i.e.*

$$u(x_t) + \beta u\left(2 - x_{t+1} - k_{t+1} + \overline{R}k_t\right) = u_A \qquad (12)$$

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 (12)
Sol'n to (12)

$$x_{t+1} = f(x_t) - k_{t+1} + \overline{R}k_t$$
(13)
shown in Fig.2 for $k_t = k_{t+1} = \overline{k}$

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(a) When loans have dried up

 CB rewards "good" behavior by lowering capital requirements; punishes "bad" behavior by raising them

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• Achieving
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- \blacktriangleright Economy guided away from autarky if capital requirements are maximal when $x \to 1+\alpha$
- ► Then $\phi(x_{t+1}, k_t) = \overline{k}$ if $1 + \alpha x_{t+1}$ small

(b) Policy near constrained optimum

- Achieving $x_{t+1} = \hat{x}$ for any x_t near \hat{x}
- Eqs. (12) and (13) suggest

$$x_{t+1} = \hat{x} + \overline{R}k_t - k_{t+1} \quad (\Rightarrow)$$

$$k_{t+1} = \phi(x_{t+1}, k_t) = \overline{R}k_t + f(x_{t+1}) - \hat{x}$$
(14)

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(a) When loans have dried up

- CB rewards "good" behavior by lowering capital requirements; punishes "bad" behavior by raising them
- \blacktriangleright Economy guided away from autarky if capital requirements are maximal when $x \to 1+\alpha$
- ► Then $\phi(x_{t+1}, k_t) = \overline{k}$ if $1 + \alpha x_{t+1}$ small

(b) Policy near constrained optimum

- Achieving $x_{t+1} = \hat{x}$ for any x_t near \hat{x}
- Eqs. (12) and (13) suggest

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Capital requirements overreact to deviations of equilibrium from the optimal state

$$\left(\frac{\partial k_{t+1}}{\partial x_{t+1}}\right)_{x_{t+1}=\hat{x}} = \hat{R} \in \left(1, \frac{1}{\beta}\right), \quad \text{for all } x_{t+1} = \hat{x}$$
(c) Policy far from Laissez-Faire states

What if state of economy is far from the extremes of optimality and autarky?

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Fig.2 shows one of them: points near autarky may be stable

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- ► Fig.2 shows one of them: points near autarky may be stable
- CB response to large credit shocks fraught with peril if conducted through capital reserves

(a) CB as inefficient FI

• Wastes fraction δ of all household deposits

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(b) Rationing equilibria

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- Wastes fraction δ of all household deposits
- Zero profit condition $\begin{cases} yield on deposits = R \\ yield on loans = R/(1-\delta) \end{cases}$
- Total wastage by CB

$$\delta \cdot (Central Bank deposits) = \frac{\delta}{1-\delta} \cdot (Central Bank loans)$$

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Market clearing condition

$$c_t^H + c_t^L = 2 - \frac{\delta}{1 - \delta} L_{t+1} \tag{15}$$

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where $L_{t+1} =$ loans made by CB at t and maturing at t+1

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where *L*_{t+1} =loans made by CB at *t* and maturing at *t* + 1 ► Participation constraint

$$u\left(c_{t}^{H}\right) + \beta u\left(c_{t+1}^{L}\right) = u_{A}$$
(16)

(assuming central bank excludes defaulters from both sides of credit market)

8. LENDING OF LAST RESORT

Policy rule

$$L_{t+1} = L\left(c_t^H\right) \tag{17}$$

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• Setting $c_t^H = x_t \in [1, 1 + \alpha]$, we reduce (15), (16) and (17) to

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► Solving for *x*_{t+1}:

$$x_{t+1} = f(x_t) - \frac{\delta}{1-\delta} L(x_t)$$
(19)

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The optimal policy rule

$$L(x_t) = \frac{1-\delta}{\delta} \left[f(x_t) - \hat{x} \right]$$
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rules out all equilibria except the optimal one. It implies that $x_{t+1} = \hat{x}$ for any $x_t \in [1, 1 + \alpha]$.

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- Fig.3 diagrams this rule and Fig.4 compares laissez-faire equilibria with what occurs under an optimal policy.
- To achieve this outcome, the CB must react vigorously to any diminution of private credit below the optimal amount.

8. LENDING OF LAST RESORT



FIGURE 3: OPTIMAL LLR POLICY

8. LENDING OF LAST RESORT



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CB in effect guarantees that total available credit will always be at its optimal value by standing ready to lend generously to solvent borrowers at a yield somewhat about the optimal, *i.e.*

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• Example $\delta = .05$, $\hat{R} = 1.03$, CB offers to lend at $R^L = 1.08$

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- If not (say, CB can prevent defaulters from borrowing but not from lending), value of default goes up. The RHS of eq.(16) replaced by something bigger: the offer curve which connects autarky A with the golden rule GR.
- The best a weak CB can do is guide economy to GR(cf. Fig. 4)

(a) Conclusions

 Manipulating capital reserves useful against small deviations from steady states; problematic for large shocks

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(a) Conclusions

- Manipulating capital reserves useful against small deviations from steady states; problematic for large shocks
- Last resort lending by informed CB an effective guarantee against panics in economies with complete markets / no private information
- Last resort lending by relative uninformed CB averts panics at the cost of never achieving the constrained optimum reached by laissez-faire in good times

(b) Extensions

- Separating Fl's from households
 - Fl's highly levered, prone to default: regulation needed
 - Fl's informational and scale advantages: do not over-regulate

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- Private information and bankruptcy
 - borrower's private information [Rochet & Vives(2004), Martin(2006)]
 - bankruptcy and costly state verification (CSV) (Gale & Hellwig,1985)

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- CB efficiency. CSV for FI's and CB's: Who is better at collecting information on borrowers?